

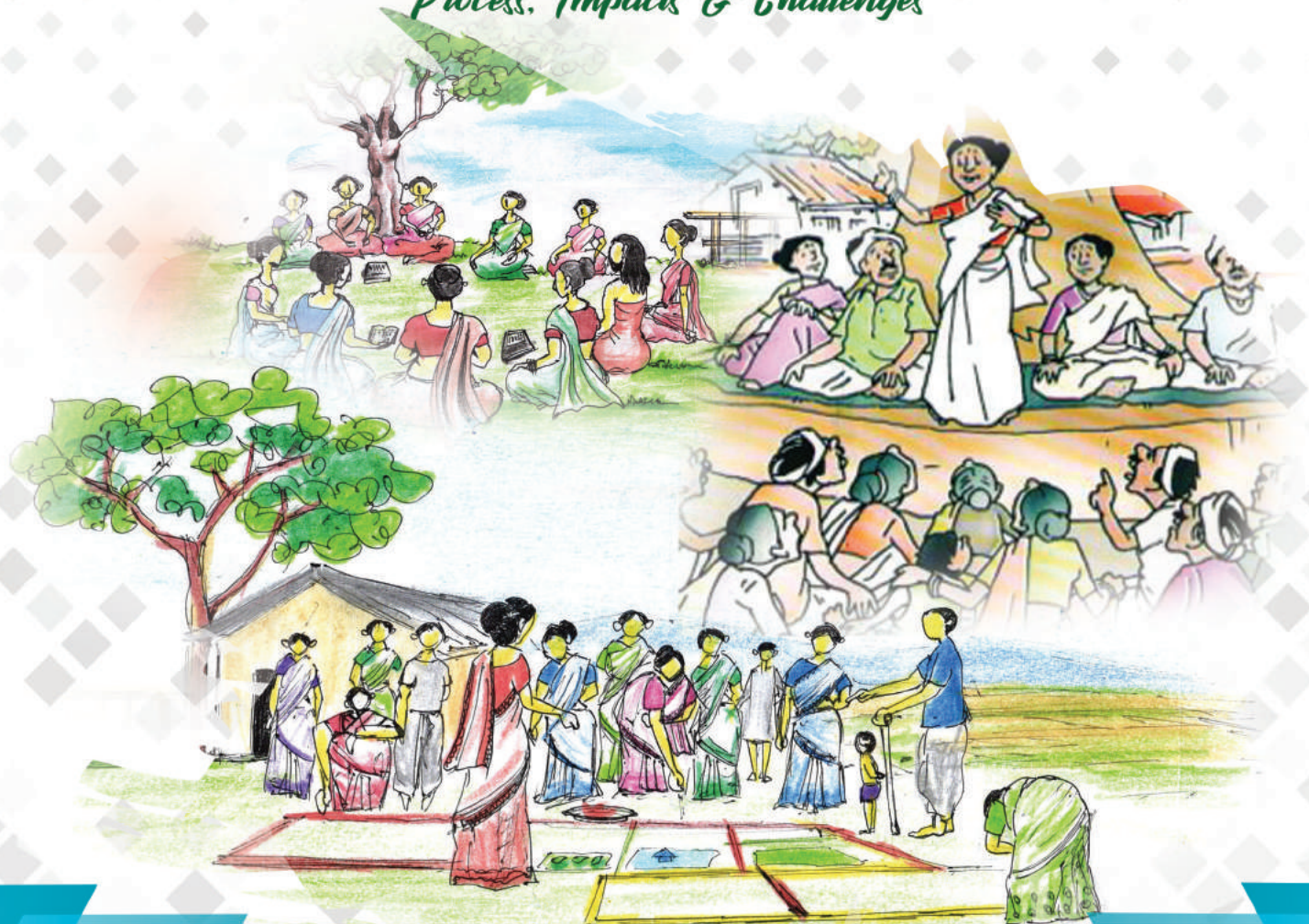


PANCHAYATI RAJ INSTITUTIONS COMMUNITY BASED ORGANIZATION (PRI-CBO) CONVERGENCE PROJECT



EXPANSION PHASE

Process, Impacts & Challenges



ASSAM STATE RURAL LIVELIHOODS MISSION (ASRLM)
ASSAM (FY 2019-20)



Roadmap of Project in Assam



Phase 1

2015-17



2 Districts
2 Blocks
36 GPs

Phase 2

2017-19



2 Districts
4 Blocks
51 GPs

Phase 3

2019-20



10 Districts
19 Blocks
78 GPs
and 3 VDCs



Resources of PRI-CBO Convergence Project

Sl. No.	Name of District	No. of Blocks	No. of GPs/VDCs	No. of LRGs	No. of Internal Mentors	No. of Mentors	No. of Master Trainer
1.	Goalpara	2	8	16	4	1	3
2.	Nagaon	3	15	19	8	1	5
3.	Hojai	1	5	10	2	1	1
4.	Biswanath	2	10	20	5	1	2
5.	Karbi Anglong	2	2	15	7	1	5
6.	West Karbi Anglong	1	1	9	4	1	1
7.	Jorhat	2	10	20	5	1	3
8.	Majuli	1	5	10	3	1	1
9.	Dhemaji	2	10	20	6	1	2
10.	Tinsukia	3	15	30	8	1	2
Total		19	81	179	52	8	25





Gram Panchayat Development Plan (GPDP) in Assam

- Sharing of guidelines from Department of P&RD with Panchayats. No guidelines on GPDP in Sixth Schedule Areas.
- Formation of WLPFT, GPPFT and working groups.
- Training to the task forces.
- 1st GPDP Gram Sabha.
- Primary data collection from each households by WLPFT and mapping ward level demands in Ward Sabha.
- Consolidation of ward wise DSR.
- 2nd GPDP Gram Sabha-Presentation by Line departments on each scheme.
- Sitting of GPPFT to finalise the five year plans, annual action plan and so on.
- 3rd GPDP Gram Sabha-Presentation and approval of AAP and Low cost/no cost plans.

Components of Village Poverty Reduction Plan (VPRP)

Basic Infrastructure and Natural Resources Plan

Social Development Plan Proposal

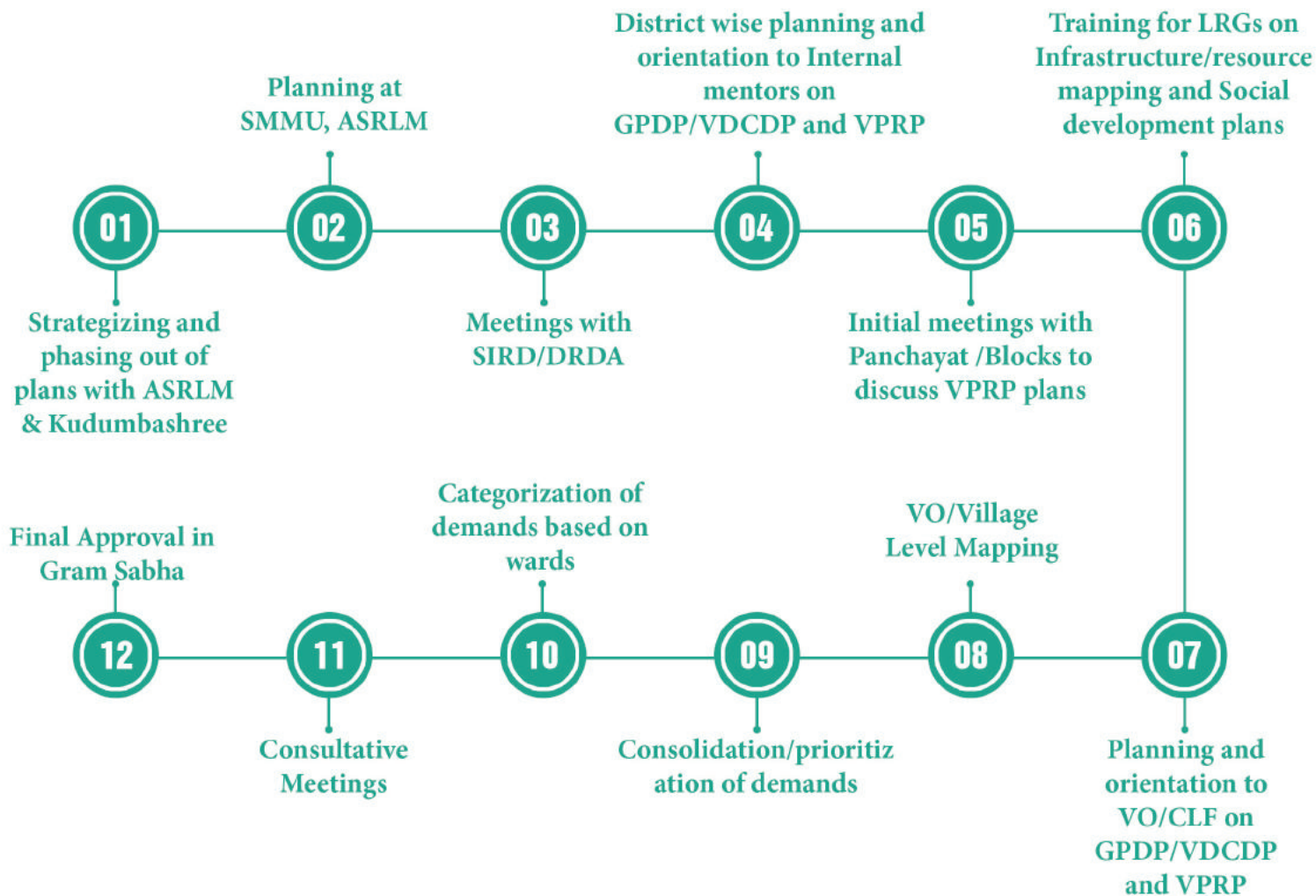
Female Literacy Campaign

School drop-outs

Say No to Plastic



VPRP Process in Assam



Capacity Building (1/2)

District wise Orientation to Internal Mentors on:

- GPDP/VDCDP
- 29 Subjects
- VPRP
- Social development Plans

**19
Internal
Mentors**

One day CLF capacity building training:

- Sub committees
- Roles and responsibilities
- Social issues and its data collection

**1285
Members**

One day training for LRGs on VPRP and GPDP/VDCDP along with mock mapping

**180 LRGs
across 19 Blocks**

- Planning and orientation to VO on GPDP/VDCDP & VPRP and social development plans.
- Preparatory sessions for VO women for presenting demands in Gram Sabha

**797
VOs**



Capacity Building (2/2)

Orientation to DMMU & BMMU:

- Meetings with DMMU and BMMU to discuss VPRP.
- Sharing of formats and plans with DMMU and BMMU.
- Block level review of the VPRP process

**10 DMMUs
and 19 BMMUs**

Orientation to GP/VDC members regarding VPRP:

- Orientation on VPRP plan.
- Discussion on incorporation of VPRP plan into GPDP.
- Planning for meetings, Gram Sabhas and Consultative meetings.
- Discussions on social development plans

**78 GPs
and 3 VDCs**



Orientation to CLF Members



LRG Training on Infrastructure and Resource Mapping



LRG Training on Infrastructure and Resource Mapping



Mobilisation

Mobilisation for VPRP

- Orientation and planning with VOs on VPRP and mapping 797 VOs in 78 GPs and 3 VDCs.
- Mobilisation of VOs for mapping process 797 VOs in 78 GPs and 3 VDCs.
- Mobilisation of WLPFT/GPPFT and GPs/VDCs for consultative meetings 78 GPs and 3 VDCs.

Gram Sabha Mobilisation

01

Meeting with district and Block level officials

02

Meeting with Panchayats

03

Meeting with VOs

04

Preparatory meeting with panchayat, VO and other stakeholders

05

Planning in VO

06

Mobilisation of community by VO

07

Demand Preparation by VO

08

Gram Sabha



**Gram Sabha Mobilization
through mike announcements**



Gram Sabha Mobilization in field



**Gram Sabha Mobilization
through posters**

Preparations for Gram Sabha



Strategy	Details
LRGs discussed and finalised the dates at GP/VDC level.	78 GPs and 3 VDCs
VO members were trained to present on social development plan	170 VO Members
Inclusion of VPRP demands as part of Gram Sabha agenda	78 GPs and 3 VDCs



**Gram Sabha in
Na- Sadiya Panchayat, Tinsukia**



**Gram Sabha in
Jiadhal Panchayat, Dhemaji**



**Gram Sabha in
Dhansiri VDC, Karbi Anglong**



**Gram Sabha in
Na- Sadiya Panchayat, Tinsukia**



Gram Sabha

1st Gram Sabha October 2, 2019

Data of:

- Illiteracy
- School drop-out
- Rural Electrification

2nd Gram Sabha November 1-19, 2019

- **PRI areas:** Shared the status of VO Mapping.
- **VDC areas:** Submitted the draft VPRP plans.

3rd Gram Sabha November 22 to December 12, 2019

Presentation and Submission of :

- Infrastructure and Natural resource demands
- Female Literacy Campaign
- Proposal on School drop outs
- Proposal on Say no to Plastics

1st GPDP Gram Sabha (October 2, 2019)

Sl. No.	Name of District	Total participation in Gram Sabha	Total Women participation in Gram Sabha	Total SHG Members participated in Gram Sabha	% of SHG members participation	% of VO's represented
1.	Goalpara	4322	3403	3403	78.74%	100%
2.	Nagaon	4984	4249	4249	85.25%	100%
3.	Hojai	1314	1174	980	74.58%	100%
4.	Biswanath	6439	6000	5928	92.06%	100%
5.	Karbi Anglong	965	949	949	98.34%	100%
6.	West Karbi Anglong	2283	2102	2102	92.07%	100%
7.	Jorhat	5901	5066	4527	76.72%	100%
8.	Majuli	2825	2229	2090	73.98%	100%
9.	Dhemaji	8017	6908	6908	86.17%	100%
10.	Tinsukia	9972	8272	8272	82.95%	100%



2nd GPDP Gram Sabha (November 1-November 19, 2019)

Sl. No.	Name of District	Total participation in Gram Sabha	Total Women participation in Gram Sabha	Total SHG Members participated in Gram Sabha	% of SHG members participation	% of VOs represented
1.	Goalpara	1311	1092	1092	83.29%	100%
2.	Nagaon	5017	3726	3618	72.11%	100%
3.	Hojai	2288	1905	1905	83.26%	100%
4.	Biswanath	4889	3994	3861	78.97%	100%
5.	Karbi Anglong	353	269	265	75.07%	100%
6.	West Karbi Anglong	272	200	200	73.52%	100%
7.	Jorhat	3532	3080	3016	85.39%	100%
8.	Majuli	2082	1632	1482	71.18%	100%
9.	Dhemaji	4091	2847	2847	69.59%	100%
10.	Tinsukia	6439	4775	4453	69.15%	100%

3rd GPDP Gram Sabha (November 22 - December 12, 2019)

Sl. No.	Name of District	Total participation in Gram Sabha	Total Women participation in Gram Sabha	Total SHG Members participated in Gram Sabha	% of SHG members participation	% of VOs represented
1.	Goalpara	1769	1474	1474	76%	100%
2.	Nagaon	3586	2794	2666	74%	100%
3.	Hojai	1031	806	786	76%	100%
4.	Biswanath	2878	2237	2057	71%	100%
5.	Karbi Anglong	67	40	40	60%	100%
6.	West Karbi Anglong	123	71	71	58%	100%
7.	Jorhat	1274	972	936	73%	100%
8.	Majuli	1053	687	687	65%	100%
9.	Dhemaji	3876	2617	2617	68%	100%
10.	Tinsukia	7048	5703	5330	76%	100%



Convergence with Line Departments

Education Department

- School re-enrolment

**Nagaon, Goalpara,
Dhemaji and
West Karbi Anglong**

Public Health and Engineering

- Water supply

**Karbi Anglong and
West Karbi Anglong**

Handloom Department

- Weaving centre
- Distribution of weavers card

**Nagaon, Dhemaji,
Tinsukia, Jorhat**

Soil conservation Department

- Land development
- Soil testing

Karbi Anglong

GP/VDC Level Awareness and Preparations

Understanding of GPs/VDCs about GPDP and the interventions of PRI-CBO Convergence to incorporate the VPRP into GPDP

Understanding of GP	Understanding of VDC	Interventions to Incorporate VPRP
<ul style="list-style-type: none"> ▪ 2 day training at SIRD on GPDP ▪ Shared the guidelines and timelines of GPDP with Panchayat ▪ Neither understanding nor guidelines on incorporating VPRP into GPDP 	<ul style="list-style-type: none"> ▪ VDC Members received two day training at Blocks. ▪ VDC members clarity on their roles and responsibility regarding VDCDP was minimal. ▪ Active involvement of VDC members was specific to 1 VDC only in the process. ▪ Lack of ownership due to lack of decentralised powers. ▪ Minimal understanding in Block Staff regarding the processes. ▪ Willingness to associate and incorporate processes from NRO 	<ul style="list-style-type: none"> ▪ Regular meetings of SHG network with GPs/VDCs and Blocks ▪ Inclusion of LRGs/ SHG members into WLPFT / BLPFT for GPDP preparation ▪ Consultative meetings with Panchayats and Blocks at VDC areas



Consultative Meeting

Strategy adopted for PRI-CBO Convergence Panchayats/VDCs for VPRP integration

Participants	Discussion	Outcomes
<ul style="list-style-type: none">▪ WLPFT Members▪ GPPFT Members▪ GP President▪ GP Secretary▪ VO representatives▪ LRGs	<ul style="list-style-type: none">▪ Elaborate discussion on VPRP demands from VO▪ Discussion on demands generated from WLPFT▪ Categorisation of VO demands based on the wards and 29 subjects▪ Cross checking of demands from VO with demands of WLPFT to avoid duplication▪ Additional demands from VO were discussed and decided upon integration into GPDP▪ Discussion on No cost/Low Cost demands	<ul style="list-style-type: none">▪ Clarity on integration of VPRP into GPDP▪ Increased relation between PRI members and SHG Network▪ LRGs/VO representation in finalisation of DSR▪ Inclusion of social development plans into 'Low cost/No cost' plans▪ Increased participation of SHG network in the GPDP Process

Consultative Meeting



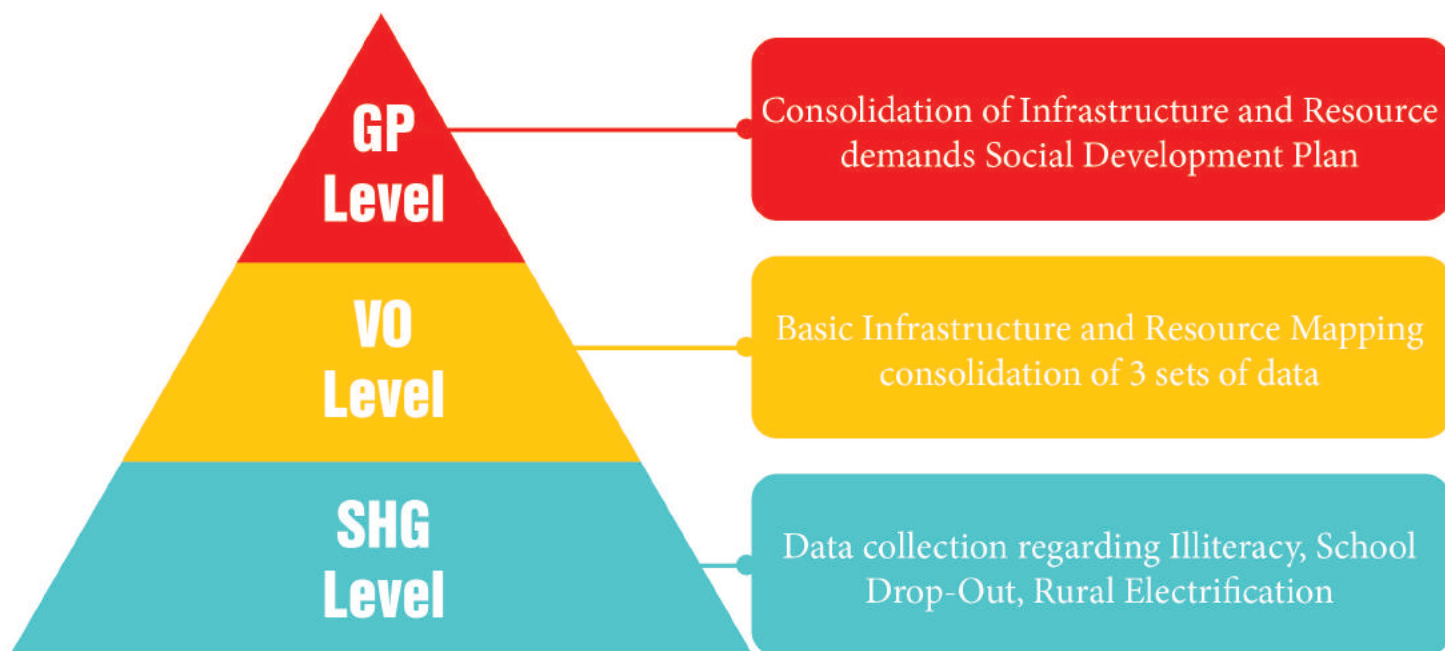
Consultative Meeting
in Tokowbari Panchayat, Biswanath



Consultative Meeting
in Bochila Panchayat, Nagaon



Plan Preparation



VO Mapping of Infrastructure and Resource Development Demands



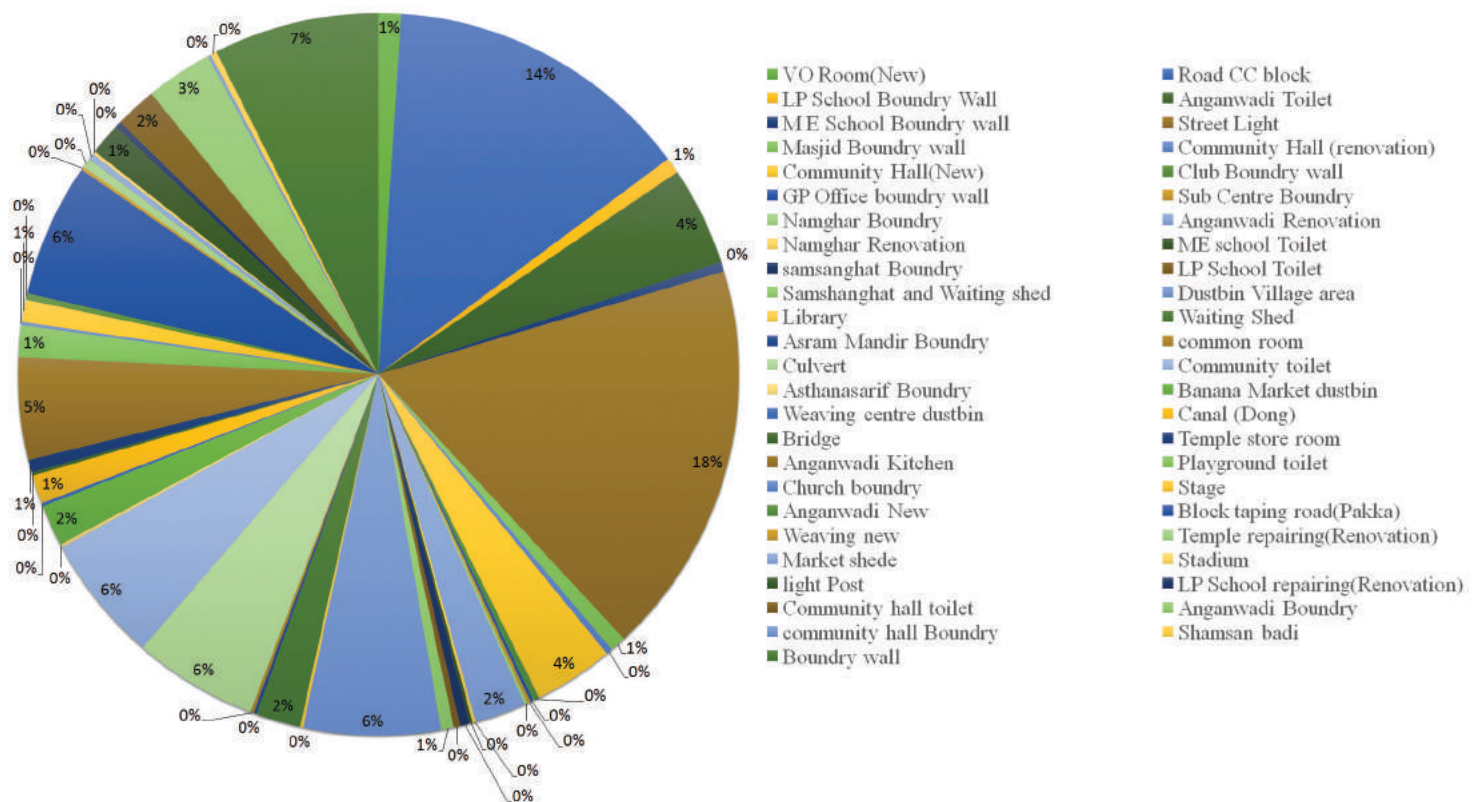


Types of Demands

Plans addressing the natural calamities	Plans regarding improvement of livelihood opportunities	Plans to preserve the culture of the community
<ul style="list-style-type: none"> ▪ VDO houses ▪ Culverts ▪ Bunds for rivers ▪ Watch towers 	<ul style="list-style-type: none"> ▪ Khadi and cottage industries ▪ Weaving centres ▪ Animal husbandry ▪ Agriculture ▪ Storage houses 	<p>Cultural centres like:</p> <ul style="list-style-type: none"> ▪ Public stages, ▪ Dance stages , ▪ Raas Leela stages, ▪ Namghar protection, ▪ Libraries etc.

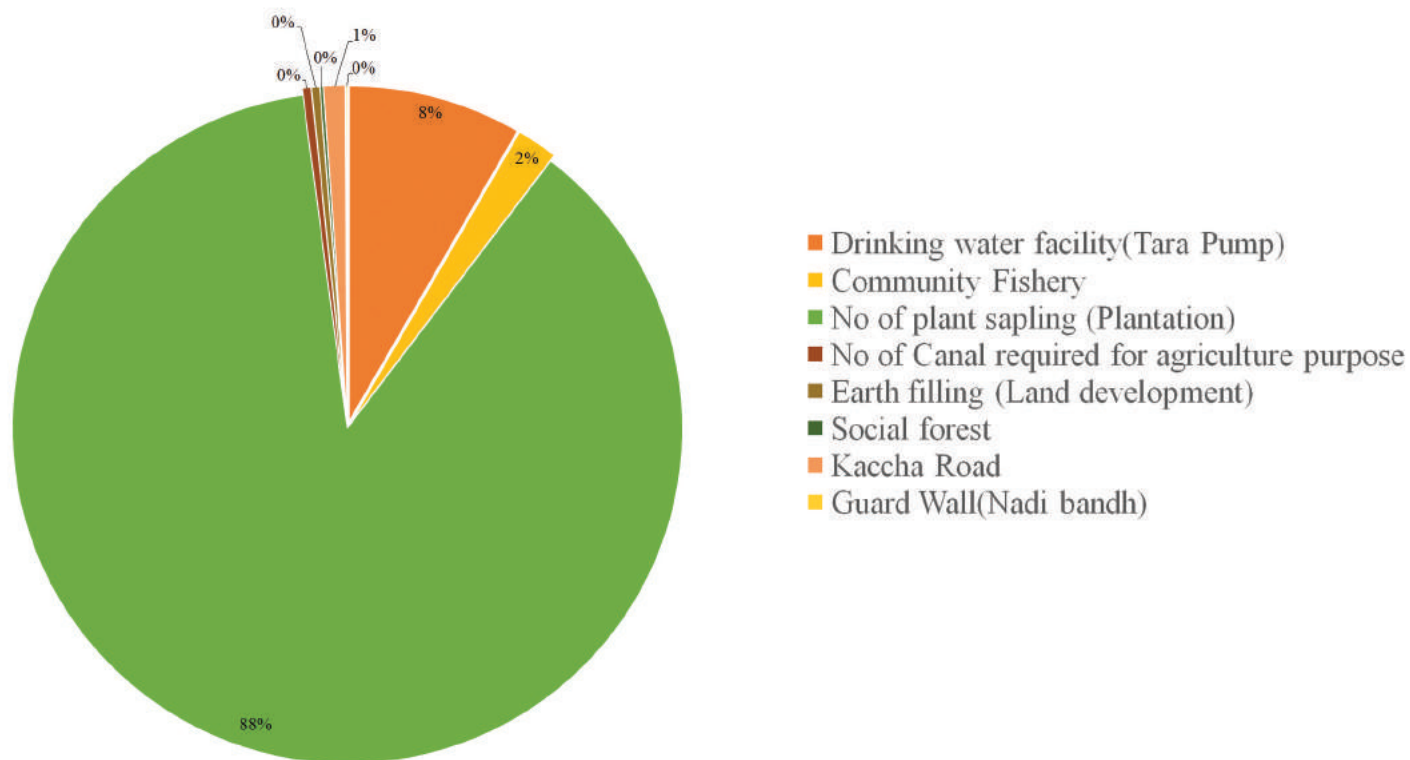
Infrastructure for SHG federation	Demands to address vulnerable categories
<ul style="list-style-type: none"> ▪ VO offices ▪ CLF office ▪ SHG training centres 	<ul style="list-style-type: none"> ▪ Recreation centre for differently abled ▪ Recreation centre for Elderly ▪ Childrens Park

Infrastructure Demand from Kushdhowa Block, Goalpara District





Resource development Plan Kushdhowa Block, Goalpara District



*Annexure 1 (1/3)



Name of Infrastructure	Number
VO Room(New)	7
Road CC block	97
LP School Boundry Wall	5
Anganwadi Toilet	31
M E School Boundry wall	3
Street Light	124
Masjid Boundry wall	5
Community Hall (renovation)	2
Community Hall(New)	25
Club Boundry wall	2
GP Office boundry wall	1
Sub Centre Boundry	1
Namghare Boundry	1
Anganwadi Renovation	16
Namghare Renovation	1
ME school Toilet	1
Samsanghat Boundry	3
LP School Toilet	2
Samshanghat and Waiting shed	4
Dustbin Village area	43
Library	1
Waiting Shed	14
Asram Mandir Boundry	1
Common Room	1
Culvert	39
Community Toilet	40
Asthanasarif Boundry	1
Banana Market Dustbin	13



*Annexure 1 (2/3)

Name of Infrastructure	Number
Weaving Centre Dustbin	1
Canal (Dong)	9
Bridge	1
Temple Store Room	4
Anganwadi Kitchen	32
Playground Toilet	10
Church Boundry	1
Stage	7
Anganwadi New	2
Block Taping Road (Pakka)	42
Weaving New	1
Temple Repairing (Renovation)	3
Market Shede	2
Stadium	1
Light Post	10
LP School Repairing (Renovation)	2
Community Hall Toilet	13
Anganwadi Boundry	21
Community Hall Boundry	1
Shamsan Badi	2
Boundry Wall	52

*Annexure 1 (3/3)



Name of Resource	Number
Drinking water facility (Tara Pump)	194
Community Fishery	46
No of Plant Sapling (Plantation)	2026
No of Canal required for Agriculture Purpose	10
Earth Filling (Land Development)	9
Social Forest	4
Kaccha Road	24
Guard Wall (Nadi Bandh)	2



VPRP Demand Submissions in Gram Sabha

Sl. No.	Name of District	Total VOs	Infrastructure Demands	Resource Demands	Social Development Plan Proposals (GP level)
1.	Goalpara	79	79	79	8 GPs / 8 GPs
2.	Hojai	31	31	31	5 GPs / 5 GPs
3.	Nagaon	117	117	117	15 GPs / 15 GPs
4.	Biswanath	70	70	70	10 GPs / 10 GPs
5.	West Karbi Anglong	52	52	52	1 VDC / 1 VDC
6.	Karbi Anglong	81	81	81	2 VDCs / 2 VDCs
7.	Jorhat	91	91	91	10 GPs / 10 GPs
8.	Majuli	38	38	38	5 GPs / 5 GPs
9.	Dhemaji	105	105	105	10 GPs / 10 GPs
10.	Tinsukia	133	133	133	15 GPs / 15 GPs
Total		797	797	797	78 GPs and 3 VDCs

Presentation & Submission of Plans in Gram Sabha



Submission of Infrastructure and
Resource development plans, Dhansiri VDC



Presentation of Infrastructure and
Resource Development Map, Dimow Panchayat, Dhemaji



Submission of Social
Development Plans, Biswanath



Examples of Proposal on Social Development - School Drop-out (1/3)

Participants

- SHG/VO wise quantitative data collection on school drop-out.
- Qualitative discussion with drop-out students, guardians and schools on the reason for drop-out.
- Awareness to the guardians of the student on what are the long term impacts of drop-out and how together with the community they can resolve it.
- Discussion and activation of School Management Committee.
- Re-enrolment in schools.
- Active involvement of CBO members and guardians in this committee
- Training on child labour/RTE for the existing cadres in the villages for awareness generation in the villages.
- Identification of resources for sponsorship and other needs of students.
- Identifying institutions for alternate education and long distance education
- Follow up on re-enroled students.

Examples of Proposals on Social Development - (2/3)



Project Area & Target Group:

The Project will be initiated in the Panchayats/VDC areas under which the Convergence Project is currently working and where illiterate women from SHG network are identified.

Target group will be the illiterate SHG women from the GPs/VDCs where PRI-CBO Convergence project is ongoing.

Beneficiaries of the Adult Literacy Project:

Beneficiaries are identified with the help of LRGs through SHG level survey.

Sl No.	Name of the GP/VDC	Name of the VO	No. of Identified Illiterate Women

Activities Planned:

- Identification of resource persons to take literacy classes.
- Training/Meeting with the resource persons identified.
- Development of teaching/learning materials for adult literacy.

To create awareness on the importance of education and drawbacks of child labour and absenteeism among cadres and the CBO:

- To train the LRGs on Child Labour and RTE.
- To generate awareness on the benefits of school education among guardians.
- To provide skills training and non-formal education to children with more than 4 years of gap in their schooling and improve their livelihood opportunities.

Project Area/Beneficiaries/Target Group:

The Project will be initiated in the Panchayats/VDC areas under which the Convergence Project is currently working and where the drop-out students have been identified.

Name of Panchayat/VDC	Name of the VO	Name of the SHG	No. of Children dropped out

Preparation of Community Towards Social Development Plans



Sharing and discussion of social development plans with VO members



Sharing the idea of Paper/Cloth bag in Gram Sabha



Sharing the idea of Paper/Cloth bag in Gram Sabha



Preparedness of State Government

- Guidelines of GPDP preparation were released by Department of P&RD, Assam.
- Uncertainty about Funds from Finance Commission to Sixth Schedule areas.
- Formation of WLPFT, GPPFT and working groups.

Response of G.P/V.D.C

Towards Mapping Process	Towards Social Development Plans	Towards Gram Sabha
<ul style="list-style-type: none"> ▪ Acceptance towards making of Infrastructure and resource map. ▪ Acceptance towards integration of demands. ▪ Involvement of Internal Mentors in BLPFT in VDCs. ▪ Involvement of Mentor by DRDA in 2 day training on VDCDP. 	<ul style="list-style-type: none"> ▪ Realisation of the component “Low cost/No cost”. ▪ Readiness for segregation and collection of waste and using plastic waste for recycling. ▪ Support of BDOs for the implementation of social development plans. ▪ Lack of acceptance towards the non-achievement of “100 % Literacy”. ▪ Encouragement from G.P/ VDC to prepare more proposals around Social Issues. 	<ul style="list-style-type: none"> ▪ Inclusion of Agenda of CBO. ▪ Space for presentation and submission of Demands. ▪ Approvals of plans in Gram Sabha. ▪ Appreciation of strategies of Gram Sabha Mobilization ▪ Sharing of responsibility for Mobilisation with V.O Members/LRG.

Project Activities - Karbi Anglong District



Challenges in Sixth Schedule Area - Karbi Anglong District

- Understanding of administrative structure.
- No specific guidelines on the process of rolling out GPDP in Sixth Schedule Areas.
- Limited trainers on VDCDP.
- Less active block level VDCDP Committees.
- Less clarity on funds available.
- Lack of official platform for decentralisation.



Impacts

- SHG network as the agency for consolidating the demands of poor.
- Acceptance of infrastructure and resource demands from VOs in all 78 GPs and 3 VDCs.
- Clarity on 'Low cost/No cost' plans under GPDP and incorporation of the proposals into the DSR by GP/VDC only in 73 GPs and 3 VDCs.
- Representation of 797 VOs in Gram Sabhas and using it as a democratic forum to present their demands.
- Capacity building of cadres and the SHG network through VPRP process.
- Panchayats readiness to conduct consultative meetings in 78 GPs and 3 VDCs.



Impacts in Sixth Schedule areas Karbi Anglong

- CBO structure internalised the process of participatory planning.
- Activation of the VDCDP facilitation committee in all 3 VDCs.
- Process aided in building rapport with the VDC Members, Block Staff and the CLF/VO members.
- Relationship building of CLF/VO with the Gaon Buras (Village Headmen).
- Women negotiated spaces for participation during the Mapping Process.



“

“Everyday Government comes up with new things. When VDCDP started, I had no idea how to do it. I was given training by SIRD but I was not clear on the process.

The day we organised Block level training, I invited Sasikala Ma,am and Edward. They trained our team on how to conduct mapping. The team assisted our JE everywhere for mobilisation and to collect accurate data. I am not sure of achievement but there is 1% improvement certainly. Now Edward is art of ur Block Level team and we reach out to them on any issue related to Gram Sabha.”

- BDO Langsomepi

“GPDP plan preparation was different this year with the involvement of PRI CBO convergence project. We always tried to look into plans which involves so much money as part of GPDP. And this time, when LRGs came and discussed about the no cost plans is when I realized that those are major components for the development of our panchayat. Being a minority populated GP, its usually difficult to bring people to Gram sabha and discuss their needs. This time, since the women did the mapping, they all came together to share their needs. And am personally so happy that woman from my village is also an LRG, who's actively working for our GP.”

**- GP President
Bhagathgaon
Nagaon District**

”

Abbreviations

AAP	Annual Action Plan
BLPFT	Block level Planning and Facilitation Team
DRDA	District Rural Development Agency
DSR	Detailed Status Report
GP	Gram Panchayat
GPDP	Gram Panchayat Development Plan
GPPFT	Gram Panchayat Planning and Facilitation Team
IM	Internal Mentor
LRG	Local Resource Group
P&RD	Panchayat and Rural Development
RTE	Right To Education
VDC	Village Development Council
VDCDP	Village Development Council Development Plan
VDO	Village Defence Organisation
VPRP	Village Poverty Reduction Plan
WLPFT	Ward Level Planning and Facilitation Team

PANCHAYATI RAJ INSTITUTIONS COMMUNITY BASED ORGANIZATION (PRI-CBO) CONVERGENCE PROJECT

EXPANSION PHASE

Process, Impacts & Challenges



ASSAM STATE RURAL LIVELIHOODS MISSION
PANCHAYAT AND RURAL DEVELOPMENT DEPARTMENT
GOVERNMENT OF ASSAM

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GOVERNMENT OF KERELA

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